



Surrogate Terrorists: Iran's Formula for Success

Stephen Kramer

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Today, National Security is embroiled in the unknown, the uncertain, the unseen, and the unexpected. In the twenty-first century, failed states, rogue states, ethnic militias, and radical extremists produce transnational actors involved in global conflicts. During the 1980s, Iran used Hizballah as a surrogate terrorist organization. This was an excellent example of the transition from the traditional state-centered paradigm ordered around conventional strength between rival states to a new type of warfare practiced today. The model created from this research shows many of the conditions, activities, and events necessary to create a state-sponsored terrorist group and provides the reader with indicators that such a group is being formed. *Surrogate Terrorists* explores some of the analytic methodology used to understand terrorism, insurgency, asymmetric warfare, and state practice of denial and deception. It closes with examples of state-sponsored surrogate terrorist groups' centers of gravity that can be exploited.

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